# ENGROSSED

# H. B. 4315

(BY DELEGATES CANN, MANCHIN, DOYLE, FRAGALE, IAQUINTA, LAWRENCE, LONGSTRETH, MILEY, MORGAN AND VARNER)

[Introduced January 26, 2012; referred to the Committee on Political Subdivisions then the Judiciary.]

A BILL to amend and reenact §8-2-6 and §8-2-7 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto a new article, designated §8-3A-1 and §8-3A-2, all relating to Class IV towns or villages; permitting a new class IV town or village to select a form of government; and permitting a current Class IV town or village to change its form of government.

Be it enacted by the Legislature of West Virginia:

That §8-2-6 and §8-2-7 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended Eng. H. B. 4315] by adding thereto a new article, designated §8-3A-1 and §8-3A-2, all to read as follows:

#### **ARTICLE 2. CREATION OF MUNICIPALITIES.**

# §8-2-6. Same -- Qualified electors; form of ballot or ballot label; election officials; certification; canvass; declaration of results; recount.

(a) On the date named in <del>such</del> the notice for the taking of 1 2 the vote, each qualified elector of the territory sought to be 3 incorporated as a Class I, II, or III city, shall have the right to may cast his or her vote for or against such incorporation at 4 5 the precinct in which he or she resides, by depositing a ballot 6 in a ballot box, or by use of a voting machine, to be provided 7 by the county <del>court</del> commission for that purpose. Each 8 ballot, or ballot label where voting machines are used, shall 9 be without party designation and shall have written or printed 10 thereon the following words:

- 11 // For Incorporation
- 12 // Against Incorporation

13 The ballot or ballot label shall be a separate, special 14 ballot or ballot label.

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15 Such The election shall be held and conducted under the 16 supervision of the commissioners and clerks of election appointed by the county court commission as aforesaid and 17 18 shall be conducted as nearly as may be in accordance with 19 the laws of this state governing general elections. The results 20 of such the election shall be certified as in general elections, 21 and the returns shall be canvassed and the results declared by the county court commission. 22 In the event If any commissioner or clerk designated to serve in said the election 23 24 shall fail or refuse to serve, such the vacancy may be filled in 25 like manner as vacancies in such the positions are filled in 26 general elections under the laws of this state governing 27 general elections. A recount may be had, as in general 28 elections, upon the party or parties desiring such a recount 29 providing adequate assurance to the county <del>court</del> commission 30 that he or they the party or parties will pay all costs of such 31 the recount.

32 (b) Each qualified elector of the territory sought to be
 33 incorporated as a town or village may cast his or her vote for

- 34 or against the incorporation at the precinct in which he or she
- 35 resides, by depositing a ballot in a ballot box or by use of a
- 36 voting machine to be provided by the county commission for
- 37 that purpose, on the date named in the notice for the taking of
- 38 the vote. Each ballot, or ballot label where voting machines
- 39 are used, shall be without party designation and shall have
- 40 written or printed thereon the following words:
- 41 <u>// For Incorporation</u>
- 42 // Against Incorporation
- 43 <u>The form of governance:</u>
- 44 // Plan I -- "Mayor-Council Plan."
- 45 // Plan II -- "Strong-Mayor Plan."
- 46 // Plan III -- "Manager Plan."
- 47 // Plan IV -- "Manager-Mayor Plan."
- 48 The ballot or ballot label shall be a separate, special
- 49 <u>ballot or ballot label.</u>
- 50 The election shall be held and conducted under the
- 51 supervision of the commissioners and clerks of election
- 52 appointed by the county commission and shall be conducted

53	as nearly as may be in accordance with the laws of this state
54	governing general elections. The results of the election shall
55	be certified as in general elections, and the returns shall be
56	canvassed and the results declared by the county commission.
57	If any commissioner or clerk designated to serve in the
58	election fails or refuses to serve, the vacancy may be filled in
59	like manner as vacancies in such positions are filled in
60	general elections under the laws of this state governing
61	general elections. A recount may be had, as in general
62	elections, upon the party or parties desiring the recount
63	providing adequate assurance to the county commission that
64	the party or parties will pay all costs of the recount.

# §8-2-7. County commission order declaring boundaries of city; certificate of incorporation of town or village; dismissal of proceeding.

1 If the proceeding be for the incorporation of a city, and it 2 appears to the county <del>court</del> <u>commission</u>, upon the returns 3 being canvassed, that a majority of the legal votes cast on the 4 question of incorporation were in favor of <del>such</del> <u>the</u> 5 incorporation and the <del>court</del> <u>commission</u> is satisfied that all of

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6 the applicable provisions of this article have been complied 7 with, the court commission shall by order duly made and 8 entered of record declare that the territory in question (reciting 9 the boundaries) shall thereby become a body corporate, and shall 10 thenceforth be known as the city of ..... but that until 11 a charter shall be is framed and adopted as provided in article 12 three of this chapter, such the city shall have and exercise no 13 powers of a municipality except the power to frame and adopt a charter as therein provided. 14

If the proceeding be for the incorporation of a town or 15 16 village, and it appears to the county <del>court</del> commission, upon 17 the returns being canvassed, that a majority of the legal votes 18 cast on the question of incorporation were in favor of such the incorporation and the court commission is satisfied that 19 all of the applicable provisions of this article have been 20 complied with, the court commission shall by order duly 21 22 made and entered of record, direct the clerk of said court the 23 commission to issue a certificate of incorporation in form or 24 in substance as follows:

25 "It appearing to the <del>court</del> commission that under the 26 provisions of article two, chapter eight of the Code of West 27 Virginia, as amended, at an election duly held on the ...... day of ....., 20....., a majority of the legal votes cast on the 28 question of incorporation by the qualified voters of the following 29 30 territory, to wit: Beginning, etc. (here recite the boundaries), were 31 cast in favor of the incorporation of the town or village of ...., in the County of ....., bounded as herein 32 33 set forth; adopting the ..... form of government, and it 34 appearing to the satisfaction of the court commission that all of the 35 provisions of article two, chapter eight of the Code of West 36 Virginia, as amended, have been complied with by the petitioners for said incorporation, said the town or village is hereby declared 37 38 to be a body corporate, duly authorized to exercise all of the 39 corporate powers conferred upon towns or villages by chapter 40 eight of the Code of West Virginia, 1931, as amended, from and 41 after the date of this certificate. (Signed) ....., Clerk 42 County Court Commission." Thereupon, the first election of 43 officers shall be held as provided in sections two, three and four, 44 article five of this chapter.

If on the returns being canvassed on the question of incorporation, a majority of the legal votes cast be against incorporation, the proceeding shall be dismissed, and no subsequent proceeding for incorporation of the same <u>or any</u> <u>portion of the</u> territory <del>or any portion thereof</del> shall be considered <del>or election thereon had</del> within a period of three years. <del>thereafter.</del>

### ARTICLE 3A. GOVERNMENT OF CLASS IV TOWNS OR VILLAGES.

### §8-3A-1. Class IV town or village form of governance.

In absence of any charter or official declaration to the
 contrary, a Class IV town or village shall be the mayor council form of government, unless changed by the
 provisions of section two of this article.

## §8-3A-2. Changing Class IV town or village form of governance.

- 1 <u>A town or village may revise its form of city government</u>,
- 2 upon the submission of a petition containing twenty-five
- 3 percent of the qualified voters. The question shall be
- 4 <u>submitted to the voters of town or village at the next general</u>

- 5 or primary election. A town or village shall select from the
  6 following plans:
- 7 <u>Plan I -- "Mayor-Council Plan."</u> Under this plan:
- 8 (1) There shall be a city council, elected at large or by
- 9 wards, or both at large and by wards, by the qualified voters
- 10 of the city; a mayor elected by the qualified voters of the city;
- 11 and such other elective officers as the charter may prescribe;
- 12 <u>and</u>
- 13 (2) The mayor and council shall be the governing body14 and administrative authority.
- 15 Plan II -- "*Strong-Mayor Plan*." Under this plan:
- 16 (1) There shall be a mayor elected by the qualified voters
- 17 of the city; and a city council elected at large or by wards, or
- 18 both at large and by wards, by the qualified voters of the city;
- 19 (2) The council shall be the governing body;
- 20 (3) The mayor shall be the administrative authority; and
- 21 (4) Other officers and employees shall be appointed by
- 22 the mayor or by his or her order in accordance with this
- 23 chapter, but the appointments by the mayor or by his or her
- 24 order may be made subject to the approval of the council.

25 <u>Plan III -- "Manager Plan."</u> Under this plan:

- 26 (1) There shall be a council of not less than five nor more
- 27 than eleven members, elected either at large or from such
- 28 geographical districts as may be established by the charter, or
- 29 partly at large and partly from such geographical districts,
- 30 and the charter may empower the council to change, from
- 31 time to time, such districts without amending the charter:
- 32 *Provided*, That the change of these districts may not take
- 33 effect during the terms of office of the members of the
- 34 <u>council making the change;</u>
- 35 (2) There shall be a mayor elected by the council from
- 36 among its membership who shall serve as the presiding
- 37 officer of the council; and a city manager who shall be
- 38 appointed by the council;
- 39 (3) The council shall be the governing body; and
- 40 (4) The manager shall be the administrative authority and
- 41 shall manage the affairs of the city under the supervision of
- 42 the council and shall be responsible to the council. The

43	manager shall appoint or employ, in accordance with this
44	chapter, all subordinates and employees for whose duties or
45	work the manager is responsible to the council.
46	Plan IV "Manager-Mayor Plan." Under this plan:
47	(1) There shall be a council of not less than five nor more
48	than eleven members, elected either at large or from such
49	geographical districts as may be established by the charter, or
50	partly at large and partly from such geographical districts.
51	and the charter may empower the council to change these
52	districts, from time to time, without amending the charter:
53	Provided, That the change of these districts may not take
54	effect during the terms of office of the members of the
55	council making the change.
56	(2) There shall be a mayor elected at large by the
57	qualified voters of the municipality as may be established by
58	the charter, who shall serve as a member and the presiding

- 59 officer of the council; and a city manager who shall be
- 60 <u>appointed by the council;</u>

- 61 (3) The council shall be the governing body; and
- 62 (4) The manager shall be the administrative authority and
- 63 shall manage the affairs of the city under the supervision of
- 64 the council and shall be responsible to the council. The
- 65 manager shall appoint or employ, in accordance with this
- 66 chapter, all subordinates and employees for whose duties or
- 67 work the manager is responsible to the council.

NOTE: The purpose of the bill is to clarify that a Class IV town or village may choose and change to certain forms of government.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.